



Cover Page



BUILDING TRANSIT WHILE BUILDING RESILIENCE: CLIMATE RISK IN MAJOR URBAN RAIL INVESTMENTS

*** Dr.Maulsri Jha**

***Author Bio:** Dr. Maulsri Jha is a senior project manager and transportation planner in Seattle, Washington, USA. She has more than 10 years of experience in commute program planning, sustainable mobility, employee transportation services, data-driven analysis, and cross-functional program delivery. She has been educated in India, Germany, and the USA, with a PhD in Climate Resilience Planning from Portland State University. She is interested in the fields of climate, transportation, and environmental planning, and the ways in which these areas interact with and influence each other.

Abstract

Urban rail is simultaneously a climate-mitigation investment and a long-lived concentration of climate risk. New lines can shift travel toward low-carbon modes, yet tunnels, portals, stations, power systems, yards, signaling equipment, and access networks may remain exposed to rainfall, coastal flooding, heat, and cascading infrastructure failures for a century or more. This article develops a Resilience-by-Design framework and applies it through a structured qualitative comparison of Mumbai, New York, and London, with supporting evidence from Boston and Chennai. The framework evaluates seven linked dimensions: forward-looking hazard definition, exposure-sensitive alignment and siting, asset robustness, network redundancy, infrastructure interdependencies, operational recoverability, and equitable lifecycle governance. The cases reveal three recurring failures. First, project appraisal often values ridership and emissions benefits more systematically than avoided climate losses. Second, design standards may protect individual assets while overlooking water, power, communications, streets, and communities outside the project boundary. Third, resilience is frequently financed after disaster rather than through routine capital programming and renewal. New York demonstrates the value and limits of post-disaster hardening; London illustrates institutionalized risk assessment across a mature network; and Mumbai shows the urgency of joining rapid metro expansion to metropolitan drainage, coastal, and land-use governance. The article argues that climate adaptation should function as a performance requirement from alternatives analysis through operations. It proposes adaptive design pathways, stress testing, resilience assurance gates, interagency dependency agreements, equity-weighted appraisal, and auditable service-continuity metrics. These measures can help ensure that rail investments reduce emissions without reproducing avoidable physical, fiscal, and social vulnerability.

Keywords: Climate Resilience; Urban Rail; Metro Systems; Infrastructure Planning; Flooding; Adaptation Pathways; Transit Equity

1. Introduction

Urban rail occupies an unusually consequential position in climate policy. It can support compact development, reduce dependence on private automobiles, improve access to employment and services, and lower transport emissions where service is frequent and electricity becomes cleaner. At the same time, rail systems concentrate passengers, electrical equipment, communications, ventilation, vertical circulation, and operating control within fixed corridors that are expensive to relocate. Underground infrastructure may be protected from some atmospheric hazards but acutely vulnerable to water entering through portals, station openings, ventilation shafts, utility conduits, and adjoining buildings. Elevated and surface infrastructure faces different combinations of heat, wind, drainage failure, erosion, and coastal exposure. The same investment can therefore advance mitigation while creating a long-lived adaptation obligation.

The timing problem is fundamental. Major rail projects commonly require a decade or more for planning and construction, then operate for many decades. Assets authorized under present climatic conditions will experience changing rainfall intensity, sea level, groundwater, heat, and compound events well beyond the period used in conventional demand forecasts. The Intergovernmental Panel on Climate Change concludes that risks to cities and critical infrastructure rise with warming and that effective adaptation becomes more constrained as hazards intensify (IPCC, 2022). A project designed only to historical observations can consequently satisfy current engineering practice while



failing the conditions encountered during its service life.

Climate resilience is often treated as a technical package added after alignment selection, environmental review, or a damaging event. Flood doors, deployable barriers, pumps, waterproof rooms, elevated equipment, cooling systems, and emergency procedures are important, but a collection of protective components is not equivalent to a resilient mobility system. Rail performance depends on electricity, telecommunications, drainage, roads, emergency services, labor availability, and safe passenger access. A dry station has limited value if its power substation is flooded, its approach streets are impassable, or connecting bus service has failed. The planning unit must therefore extend from the asset to the network, its dependencies, and the communities it serves.

This article asks four questions. How should climate risk be incorporated into the planning and appraisal of major urban rail investments? What do Mumbai, New York, and London reveal about the relationship between asset protection and system resilience? Which governance and finance arrangements enable adaptation to persist through construction, operations, maintenance, and renewal? How can resilience investments protect mobility-dependent populations rather than merely preserve capital assets? The central argument is that resilience should be specified as a measurable lifecycle performance requirement. It must influence where rail is built, how alternatives are compared, which design thresholds are selected, how dependent systems are governed, and how service is restored when protection is exceeded.

2. Climate Risk and the Urban Rail Lifecycle

Risk emerges from the interaction of hazard, exposure, vulnerability, and the consequences of failure. For urban rail, relevant hazards include coastal surge, sea-level rise, intense rainfall, river flooding, groundwater intrusion, extreme heat, wildfire smoke, high winds, slope instability, and in some regions freeze-thaw cycles. These hazards can be compound or sequential. Heavy rainfall may coincide with high tide and prevent drainage discharge; heat may raise electricity demand while reducing equipment performance; and a storm may disable both rail and the roads needed for replacement buses. Treating each hazard independently can understate system risk.

Exposure is partly a planning choice. Alignments, portals, yards, substations, ventilation structures, and entrances can be located or configured to avoid known flow paths and low elevations, although dense urban conditions constrain avoidance. Vulnerability then depends on elevation, enclosure, drainage capacity, material tolerance, equipment placement, maintenance, and operating protocols. Consequence includes direct repair costs, passenger safety, lost service, economic disruption, and reduced access to essential destinations. Because rail networks carry concentrated flows, failure at a single river crossing, junction, power supply point, or terminal can propagate well beyond the damaged asset.

Resilience is broader than resistance. Robustness describes the ability to withstand stress without losing function. Redundancy provides alternative routes, equipment, or operating patterns. Resourcefulness concerns the capacity to diagnose conditions and mobilize staff, information, and materials. Rapidity concerns restoration. Adaptive capacity allows standards and investments to change as climate information and system conditions evolve. A rail project can be robust against a specified flood and still be brittle when that threshold is exceeded. Conversely, a network with partial damage may retain useful service when turnback facilities, crossovers, backup power, communications, and multimodal alternatives are available.

Uncertainty does not justify delay. It changes the design problem from prediction to decision under multiple plausible futures. Adaptive pathways identify measures that are justified now, preserve options for later action, and establish observable triggers for upgrading protection. A portal can be constructed with foundations capable of supporting a higher future barrier; electrical rooms can be placed above projected flood levels; drainage space can be reserved; and property or easements can be secured before development forecloses an option. Such measures convert uncertainty into staged, governed choices rather than a reason to rely on historical design values.

3. Analytical Framework and Method

The study uses a structured, focused comparison of three primary metropolitan cases. Mumbai represents rapid construction of new metro infrastructure within a coastal megacity shaped by intense monsoon rainfall, tidal conditions, subsidence and drainage constraints, and extensive dependence on rail. New York represents a large legacy system whose exposure became unmistakable during Hurricane Sandy and whose adaptation program now addresses coastal surge,



torrential rainfall, sea-level rise, and heat. London represents an older multimodal network operating under a mature national adaptation-reporting framework, with persistent risks from surface-water flooding and overheating. Boston and Chennai provide supporting observations on vulnerability assessment and flood-prone urban expansion.

Evidence consists of peer-reviewed research, climate assessments, agency resilience plans, design and project documents, capital-program materials, and institutional guidance available through August 2026. The method is interpretive rather than a causal evaluation. Cases are not assigned a composite score because public documentation differs in scale, terminology, and disclosure, and because citywide scores can hide critical nodes. The comparison instead traces how each system defines hazards, translates them into design or operational measures, coordinates external dependencies, finances adaptation, and accounts for distributional consequences.

The Resilience-by-Design framework in Table 1 provides the common protocol. It deliberately joins conventional engineering concerns with planning and governance. A resilient project must be physically defensible, but it must also retain network value, connect to functioning urban systems, support safe recovery, and distribute protection fairly. Evidence is examined across six decision stages: strategic planning, alternatives analysis, preliminary design, procurement and construction, operations and maintenance, and periodic renewal. This lifecycle approach distinguishes promises made in policy documents from requirements embedded in budgets, contracts, asset management, and operating practice.

Table 1. Resilience-by-Design analytical framework

Dimension	Planning question	Evidence and assurance
Hazard definition	Use forward-looking, multihazard and compound scenarios across asset life	Document scenarios, confidence, exceedance tests, and update schedule
Exposure and siting	Avoid risk through alignment, elevation, and location before adding defenses	Compare lifecycle exposure and preserve future adaptation space
Asset robustness	Protect openings, equipment, structures, drainage, and thermal performance	Test passive and deployable measures under operating conditions
Network redundancy	Retain useful service when nodes or corridors fail	Model turnbacks, alternate routes, crossovers, and multimodal substitutes
Interdependencies	Treat power, water, telecom, roads, and emergency services as part of performance	Use signed dependency agreements and joint exercises
Recovery and adaptation	Design for safe failure, rapid repair, and staged upgrading	Set restoration objectives, triggers, lead times, and option pathways
Equity and governance	Prioritize social continuity and accountable lifecycle delivery	Report outage risk by transit dependence and assign budget ownership

Source: Author's synthesis of cited literature and agency documents.

4. Case Study: Mumbai

Mumbai's rail dependence and climate exposure make it a defining case for resilience planning. The metropolitan economy relies on suburban rail, expanding metro corridors, buses, walking, and informal feeder modes. Much of the urbanized area is low-lying and coastal, while intense monsoon rainfall can coincide with high tides and restrict outfalls. Land reclamation, altered waterways, wetland loss, impermeable development, solid-waste blockage, and uneven drainage capacity interact with climate change. Flood impacts are therefore neither purely natural nor confined to a single agency's property. They are produced through metropolitan land, water, infrastructure, and maintenance systems.

The catastrophic July 2005 rainfall demonstrated how quickly transport disruption can become a citywide



Cover Page



humanitarian emergency. Recurrent monsoon flooding continues to affect tracks, roads, stations, and access routes, with disproportionate burdens on workers who have limited schedule flexibility or alternatives. Research on Mumbai emphasizes that low-income households experience greater exposure and constrained capacity to recover from recurrent floods (Patankar, 2015). A resilience strategy focused only on the replacement value of rail equipment would miss lost wages, unsafe walking, interrupted care trips, and the risks created when passengers are stranded far from home.

Metro Line 3, the approximately 33.5-kilometer Colaba-Bandra-SEEPZ corridor with 26 underground stations and one at-grade station, illustrates the opportunities and obligations of new construction (Mumbai Metro Rail Corporation Limited [MMRCL], n.d.). Underground rail can provide high-capacity mobility while reducing surface traffic pressure, but its entrances, shafts, depot, power, and interfaces require protection from surface and groundwater. Project specifications and contemporary engineering practice include raised thresholds, pumping, waterproofing, and equipment protection. These measures are necessary, yet their performance depends on the drainage and construction conditions immediately outside project boundaries.

Mumbai shows why a station-by-station standard is insufficient. Rainfall, tide, pumping, culvert condition, road elevation, neighboring construction, and solid-waste management jointly shape water pathways. A protected entrance can be bypassed through another opening or overwhelmed by adjacent drainage failure. Resilience assurance should therefore require catchment-scale hydraulic modeling for every station and portal, including future rainfall and sea-level scenarios, blockage assumptions, construction phases, and failures of municipal pumping or power. The responsible rail entity and municipal agencies should sign dependency agreements that specify data sharing, maintenance responsibilities, operating thresholds, and joint exercises.

The Mumbai Climate Action Plan recognizes urban flooding, coastal risk, heat, and resilient infrastructure as metropolitan priorities (Municipal Corporation of Greater Mumbai, 2022). The planning opportunity is to connect that citywide agenda to the metro capital pipeline. New corridors should be screened during alternatives analysis for avoided exposure, not merely protected after an alignment is fixed. Appraisal should value continued access during monsoon disruption, and station-area projects should preserve wetlands, drainage paths, and permeable surfaces where feasible. This approach also reduces maladaptation, such as walls or embankments that protect one asset while displacing water into adjacent communities.

Institutional fragmentation remains the central challenge. Metro corporations, suburban rail entities, the municipal corporation, development authorities, state agencies, utilities, police, and emergency services control different parts of the journey. A metropolitan rail resilience program should map critical interdependencies, establish a single climate-data protocol, and publish location-specific assurance findings without disclosing security-sensitive details. Capital funding should include both project-site measures and contributory investments in drainage, access, and backup systems where those investments are necessary to achieve the rail service standard.

5. Case Study: New York

Hurricane Sandy in October 2012 exposed the vulnerability of New York's transit system to coastal surge. Floodwater entered tunnels, stations, yards, and facilities, damaging signals, electrical systems, communications, and rolling stock and interrupting regional mobility. The event revealed how design assumptions inherited from an earlier climate could be exceeded across multiple assets at once. It also demonstrated that transit recovery is a social and economic function, not merely an engineering objective, because households without automobiles and workers in essential sectors depend heavily on public transport.

The Metropolitan Transportation Authority responded with a broad program of repair and hardening. Measures have included deployable barriers at station entrances and ventilation openings, tunnel and facility protection, elevated or waterproofed equipment, drainage improvements, coastal defenses, and materials selected for faster recovery. At Lower Manhattan stations, protective devices had to reconcile flood exclusion with everyday passenger circulation, accessibility, ventilation, and emergency egress. This requirement is a useful design principle: resilience measures must function within normal operations rather than create barriers that are impractical to deploy or unsafe to occupy.

The MTA's 2024 Climate Resilience Roadmap moved beyond Sandy recovery by organizing risks around coastal storm surge, sea-level rise, torrential rain, and extreme heat and by linking vulnerability assessment to a ten-year action



agenda (Metropolitan Transportation Authority [MTA], 2024). Its later update emphasizes that many hazards cross institutional boundaries (MTA, 2025). This evolution matters because rainfall flooding differs from a forecast coastal event. Short-duration cloudbursts can develop quickly and overwhelm local drainage while trains are operating, leaving less time to install temporary protection. Permanent passive measures, real-time sensing, drainage coordination, and operating rules become correspondingly important.

New York nevertheless illustrates the fiscal asymmetry of adaptation. Large federal recovery appropriations after a declared disaster enabled extensive resilience work, while preventive measures compete within routine capital programs against state of good repair, accessibility, expansion, and modernization. Post-disaster funding can accelerate innovation but also reward visible repair over less visible avoidance. A stable resilience allocation, supported by project-level risk appraisal and asset-management data, is needed so that adaptation does not depend on the timing and geography of the last catastrophe.

Network effects remain significant. Protection of individual entrances or facilities does not guarantee passenger access when streets and sewers flood, buses are disrupted, elevators lose power, or adjacent utilities fail. The subway's dense topology provides some routing redundancy, but critical river crossings, yards, control functions, and power supplies can create concentrated consequences. Stress tests should therefore model partial network operation, passenger redistribution, emergency turnbacks, replacement services, and recovery sequencing. The performance objective should specify a minimum level of safe mobility under defined scenarios, not merely a maximum amount of water at an asset boundary.

Equity changes project prioritization. Low-income, disabled, older, and shift-working riders may have fewer travel alternatives and greater exposure to prolonged disruption. A resilience program should map transit dependence, medical and social-service access, affordable housing, and evacuation needs alongside asset criticality. This does not mean protecting only the highest-ridership nodes. It means recognizing that the social consequence of losing a lower-volume station or bus-rail connection may be severe where alternatives are limited.

6. Case Study: London

London's rail system faces a different but related risk profile. The Underground and associated rail services include deep tunnels, subsurface lines, surface corridors, stations, depots, power systems, and interfaces with roads and water infrastructure. Surface-water flooding can enter stations or damage trackside assets, while extreme heat affects passenger comfort, staff conditions, equipment, rails, and service reliability. Impermeable urban surfaces accelerate runoff, and the heat island intensifies thermal exposure. The age and heterogeneity of assets complicate uniform adaptation.

Transport for London's participation in the United Kingdom's Adaptation Reporting Power process provides a comparatively institutionalized model. TfL's assessments identify precipitation, temperature, storm, and wind risks and connect them to governance and adaptation planning (Transport for London [TfL], 2024). Repeated reporting helps convert climate risk from a one-time study into an organizational process. It creates a basis for updating risk registers, assigning ownership, and relating adaptation to asset strategies and business planning.

London also shows the importance of differentiated measures. Flood risk may require drainage upgrades, raised or protected openings, sustainable drainage in surrounding catchments, monitoring, and coordination with boroughs and water authorities. Heat risk may require ventilation, cooling, solar control, heat-tolerant components, operational monitoring, and changes to work practices. The appropriate package depends on asset type, passenger density, remaining life, renewal schedule, and the feasibility of retrofit. A single design return period or generic climate allowance cannot capture these variations.

For new rail, the key lesson is to use the project window to avoid locking in retrofit constraints. Crossrail and other modern projects have benefited from contemporary flood-risk assessment, fire and ventilation standards, and protected openings, although no project can be isolated from city systems. For legacy assets, adaptation is most affordable when synchronized with planned renewal. Climate allowances should therefore be included in specifications for escalators, signals, power, drainage, track, stations, and rolling stock before procurement, because replacement cycles may otherwise lock vulnerable equipment into service for decades.

London's principal strength is not immunity from disruption but the normalization of climate risk as a corporate



governance issue. Its limitation is familiar: assessed risks still compete for constrained funding, and responsibilities for surface water, land use, utilities, and local streets remain distributed. The transferable lesson is that reporting must be tied to funded actions, measurable risk reduction, and external dependency management. Disclosure without delivery can produce procedural compliance while residual risk continues to grow.

7. Supporting Cases: Boston and Chennai

Boston reinforces the value of system-specific vulnerability assessment in a coastal legacy network. The Massachusetts Bay Transportation Authority has examined exposure to sea-level rise, storm surge, precipitation, and heat across assets and corridors, while the broader region has developed district-scale flood strategies. The analytical contribution is the use of asset inventories and spatial climate scenarios to identify critical facilities and sequence investment. Its governance challenge resembles New York and London: transit protection depends on municipal and regional flood measures whose timing and standards may fall outside the transit agency's control.

Chennai demonstrates the interaction between new metro expansion and a rapidly changing floodplain. The 2015 floods and Cyclone Michaung in 2023 highlighted the consequences of intense rainfall, constrained waterways, wetland loss, reservoir operations, and urban development. Metro infrastructure can provide reliable mobility during lesser disruptions only if entrances, depots, power, approach roads, and feeder systems are designed as an integrated network. Chennai's emerging blue-green infrastructure initiatives also show that transit resilience can be supported by restored water bodies, sponge landscapes, and protected drainage corridors rather than relying exclusively on larger concrete defenses.

Together, Boston and Chennai underline a general principle: the transit agency rarely controls the hazard pathway from watershed or coast to station. Resilience consequently requires co-investment and enforceable coordination. It also requires careful treatment of induced development. Rail can increase land values and construction around stations, adding impermeable surface and displacing lower-income residents into more exposed locations. Transit-oriented development standards should include stormwater, heat, emergency access, affordable housing, and continuity of pedestrian routes.

Table 2. Comparative climate-risk profile and principal planning lesson

Case	Primary hazards	Investment context	Principal lesson
Mumbai	Monsoon rainfall, coastal and tidal flooding, heat	New underground metro plus rail-dependent coastal megacity	Connect station protection to catchment drainage, access, land use, and interagency maintenance
New York	Coastal surge, cloudbursts, sea-level rise, heat	Large legacy network hardened after Hurricane Sandy	Move from post-disaster barriers to routine, network-level and equity-weighted capital programming
London	Surface-water flooding, overheating, storms	Heterogeneous legacy assets under recurring adaptation reporting	Tie institutionalized risk assessment to renewal cycles, funding, and external dependencies
Boston	Coastal flooding, surge, rainfall, heat	Coastal legacy system with regional flood dependencies	Use spatial asset vulnerability to sequence investments and coordinate district defenses
Chennai	Intense rainfall, river and pluvial flooding, heat	Rapid metro expansion within altered wetland and drainage systems	Join rail design to blue-green infrastructure, waterways, feeder access, and development controls

Source: Author's synthesis of cited literature and agency documents.

8. Comparative Findings

The cases reveal a consistent gap between asset resilience and mobility resilience. New York has installed



Cover Page



sophisticated protections, London has institutionalized risk assessment, and Mumbai's new rail incorporates modern engineering measures. Yet all three depend on urban drainage, electricity, communications, roads, and institutional coordination that extend beyond rail property. The relevant system boundary is therefore determined by the function to be preserved, not by agency ownership.

A second finding concerns the difference between new-build and legacy systems. New projects possess greater freedom to avoid exposure, elevate equipment, reserve space, and design adaptable structures. They also face pressure to control initial cost and open on schedule, which can encourage narrow compliance with current codes. Legacy networks have less physical flexibility but recurring renewal opportunities. The planning failure in both contexts is to separate expansion, state of good repair, and resilience into competing categories. Every expansion decision creates a future maintenance exposure, while every renewal decision is an adaptation decision.

Third, design standards are necessary but not sufficient. A standard can specify a flood elevation, temperature range, drainage rate, or freeboard, but it cannot determine by itself whether assumptions remain valid, compound failures are considered, or protection can be deployed under operating conditions. Standards require an assurance process that tests project-specific pathways, documents residual risk, assigns ownership, and triggers revision as observations change.

Fourth, recovery deserves equal status with protection. No feasible design eliminates all disruption under all futures. Crossovers, turnback capacity, modular equipment, accessible emergency routes, spare components, trained staff, mutual-aid arrangements, and passenger communications determine the duration and distribution of losses after thresholds are exceeded. Recovery planning should be tested through exercises that include external agencies and organizations serving vulnerable populations.

Finally, resilience benefits and burdens are uneven. A system may reduce aggregate expected losses while leaving transit-dependent neighborhoods with prolonged isolation. Construction of barriers or elevated structures can transfer water, sever access, or degrade public space. Appraisal should therefore include distributional metrics, community knowledge of recurrent conditions, and safeguards against maladaptation and displacement.

9. A Resilience-by-Design Standard for Urban Rail

A submission-ready planning standard should begin at strategic need definition. Agencies should identify the mobility function required under present and future climate conditions, then compare alternatives using multiple plausible scenarios. Avoidance should be considered before protection. Alignments, yards, substations, and portals with lower lifecycle exposure may justify higher initial cost. Benefit-cost analysis should include avoided service disruption, emergency expenditure, lost passenger time, economic interruption, health and safety effects, and distributional consequences, while acknowledging uncertainties rather than hiding them in a single discount-rate result.

At preliminary design, each project should complete a multihazard stress test. The test should examine events beyond the minimum design threshold, compound hazards, power and communications loss, blocked drainage, inaccessible roads, and simultaneous failures at multiple nodes. Results should identify safe-failure modes and minimum service objectives. Critical equipment should be separable, recoverable, and accessible for repair. Passenger evacuation and accessibility must remain functional when normal elevators, lighting, fare systems, or communications are unavailable.

Procurement should convert findings into enforceable requirements. Climate data, scenarios, safety factors, adaptive provisions, testing procedures, documentation, and commissioning criteria should appear in contracts rather than remain in advisory reports. Independent resilience assurance gates should occur before alignment approval, final design, substantial completion, and entry into service. Deviations should require explicit acceptance of residual risk by an accountable executive or board, with a public explanation where security permits.

Operations and maintenance require real-time capability. Agencies should monitor rainfall, water levels, temperature, equipment condition, and relevant external systems; maintain deployable protection; rehearse closures; and preserve accessible passenger information. Maintenance budgets must cover pumps, seals, barriers, drains, sensors, backup power, vegetation, and spare parts. Deferred maintenance can erase the benefit of excellent design, particularly where a blocked drain or failed battery becomes the initiating event.

Adaptive pathways should connect monitoring to capital decisions. Each major asset should have defined thresholds,



such as observed groundwater rise, flood frequency, heat-related failure rates, or revised climate projections, that trigger feasibility work or implementation of the next measure. The pathway should identify lead time and option dependencies. A measure that requires five years of design and permitting must be triggered well before the protection standard is exceeded.

Governance should be organized around dependency agreements. Rail agencies, municipalities, utilities, drainage authorities, emergency managers, and major adjoining owners should document shared datasets, design assumptions, maintenance duties, notification protocols, investment schedules, and dispute resolution. Joint exercises should test the agreements. Where one agency's project creates the resilience benefit for another, co-financing should reflect avoided losses and public value rather than property boundaries.

Equity-weighted appraisal should identify who loses access, income, safety, and essential services under each scenario. Metrics may include population and jobs reachable during disruption, outage duration by neighborhood, accessible alternatives, fare burden of rerouting, exposure of essential workers, and continuity to hospitals, shelters, schools, and cooling centers. Community organizations should participate in scenario development and recovery planning because official asset records often omit recurrent street-level conditions and informal mobility practices.

10. Policy and Research Implications

National and subnational funding programs should require lifecycle climate-risk appraisal for major urban rail investments and make resilience costs eligible throughout planning, construction, and renewal. Requirements should be proportional to consequence, not simply project size. Funding agencies can establish common climate scenarios and documentation rules while allowing locally appropriate design. They should also evaluate whether a project creates new exposure through induced development or transfers risk to neighboring areas.

Rail agencies should publish a small set of auditable resilience indicators. Useful measures include the share of critical assets assessed under forward-looking scenarios, proportion of capital expenditure screened, expected passenger-hours of disruption under standardized events, time to restore minimum accessible service, percentage of critical dependencies covered by agreements, maintenance compliance for protective equipment, and distribution of outage risk by transit dependence. Counting barriers or pumps is an output measure and should not substitute for service performance.

Future research should move beyond single-hazard asset models toward coupled network analysis. Passenger assignment, power and communications dependencies, drainage models, road accessibility, and social vulnerability can be integrated to estimate cascading consequences and recovery. Comparative studies should test whether resilience assurance gates and adaptive pathways change project decisions, not merely documentation. Empirical work is also needed on the effectiveness, deployment time, maintenance burden, and failure modes of protective technologies under real events.

This study is limited by reliance on secondary evidence and uneven public disclosure. It does not produce comparable loss estimates or evaluate confidential engineering details. Case selection favors globally prominent systems and cannot represent the diversity of smaller or less-resourced cities. These limitations support rather than weaken the case for transparent, standardized reporting. Without comparable data on assumptions, residual risk, outages, and distributional outcomes, learning remains episodic and strongly shaped by disasters that receive public attention.

11. Conclusion

Major urban rail investments are built for climatic futures that cannot be represented adequately by historical weather records. Mumbai, New York, and London show that resilience depends on more than stronger structures. It depends on the relationship among alignment choices, openings and equipment, network topology, drainage, power, communications, operations, maintenance, finance, and the social geography of transit dependence. Boston and Chennai reinforce the importance of district-scale flood planning and blue-green systems outside the rail boundary.

The strongest common lesson is that adaptation must enter before designs harden and remain after construction teams depart. New York's post-Sandy program demonstrates the scale of learning and investment that disaster can mobilize, but preventive funding should not await catastrophe. London's reporting process demonstrates how climate risk can become part of corporate governance, but assessment must translate into funded delivery. Mumbai's expansion



Cover Page



demonstrates the opportunity to incorporate resilience in new infrastructure, while also showing that metropolitan drainage and land-use systems determine whether project-level protection succeeds.

A Resilience-by-Design standard makes these lessons operational. It combines forward-looking scenarios, exposure avoidance, multihazard stress tests, safe-failure design, independent assurance gates, dependency agreements, adaptive pathways, maintenance obligations, recovery objectives, and equity-weighted performance. Applied consistently, this framework can help cities build rail that contributes to decarbonization while remaining safe, usable, repairable, and publicly accountable under a changing climate.

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Cover Page



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